

The Central Florida Domestic Security Task Force

(Serving Orange, Osceola, Seminole, Brevard, Volusia, Lake, Martin, St. Lucie, Indian River Counties)



Regional Operating Guide

September 2021

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Executive Summary

The Central Florida Region Domestic Security Task Force (CFRDSTF), aka the Region 5 Domestic Security Task Force 5 (RDSTF 5) Regional Operating Guide and Response Plan shall serve as the framework for the region by providing definitions of the roles and responsibilities of the CFRDSTF and addressing specific operating policies and principles.

This document also provides an operational view of the role of the Florida Department of Law Enforcement (FDLE) and the Florida Division of Emergency Management (FDEM) in coordinating the work of the CFRDSTF as it relates to response protocols for a terrorist incident.

This guide is intended to be a “living” document, to be amended as needed in the event of changes to the organizational or operational structure of the CFRDSTF or its mission. Additionally, it provides direction for consistency in the coordination of planning for preventive, responsive, mitigating, and recovery efforts relating to acts of terrorism.

The CFRDSTF functions under the Incident Command System as a regional entity in coordination with local Emergency Operations Centers (EOCs) and the State Emergency Operations Center (SEOC). The Florida Division of Emergency Management (FDEM) will support and assist the CFRDSTF with the response of specialized personnel, equipment, and material to support local emergency agencies and organizations responding to an actual or threatened terrorist event.

Background

Pursuant to Florida Statutes Chapter 943, the Florida Department of Law Enforcement (FDLE) established a Regional Domestic Security Task Force (RDSTF) in each of its seven (7) operational regions.

The Florida Department of Law Enforcement (FDLE) is the lead state agency for coordination of activities directed toward the detection and prevention of a potential terrorism incident. As the State Incident Command (IC) under Section 943.03101, F.S., FDLE shall direct and coordinate the initial state and regional response and subsequent criminal investigation.

The RDSTFs address unique preparedness, mitigation, and response needs for identifying, mitigating, and combating acts of terrorism to include Weapons of Mass Destruction (WMD) and Cyber incidents.

The Commissioner/Director of FDLE serves as the State Incident Commander by Executive Order with the authority to coordinate the initial response to acts of terrorism through the RDSTFs.

The CFRDSTF is responsible for a geographic area that includes *Lake, Orange, Osceola, Seminole, Volusia, Brevard, Martin, St. Lucie and Indian River* Counties; this geographic area also includes Port Canaveral and state waters offshore from the coastal counties.

Intent and Purpose

The purpose of this document is to define the roles and responsibilities of the CFRDSTF while utilizing consistent and coordinated means in the development, management, and execution of established regional and statewide protocol addressing terrorism activities.

This document is not intended to replace any Memorandum(s) of Understanding (MOUs) or response protocol currently established between entities and/or jurisdictions in the region.

Planning Assumptions

- The primary focuses will be on prevention and preempting of terrorist incidents;
- The CFRDSTF will coordinate efforts and facilitate regional response to the local Unified Command in accordance with pre-developed plans and procedures;
- The CFRDSTF will use Domestic Security Oversight Council (DSOC) approved guidelines to facilitate a Task Force response to a terrorist incident;
- The CFRDSTF will facilitate the mobilization and deployment of regional resources;
- The appropriate decision-makers will participate in a Unified Command structure and the Emergency Operations Center of affected jurisdictions will be activated;
- Regional Special Response Teams and other regional resources adhere to regionally established protocols for response.

Crisis and Consequence Management

Crisis management is the process by which an organization deals with a major event that threatens to harm the organization, its stakeholders, or the general public. It is predominantly a law enforcement function. The FDLE is the lead state agency for crisis management.

Consequence management addresses the effects of an incident on lives and property and supports crisis management efforts from the time of attack. It includes measures to protect public health and safety, restore essential government services and provide emergency relief to governments, businesses, and individuals. The Florida Department of Emergency Management (FLDEM) is the lead state agency for consequence management.

Leaders of emergency response units will implement command and control of both the crisis and consequence management operations through a unified command structure. State and/or Federal assistance will be mobilized to support the local command structure as needed.

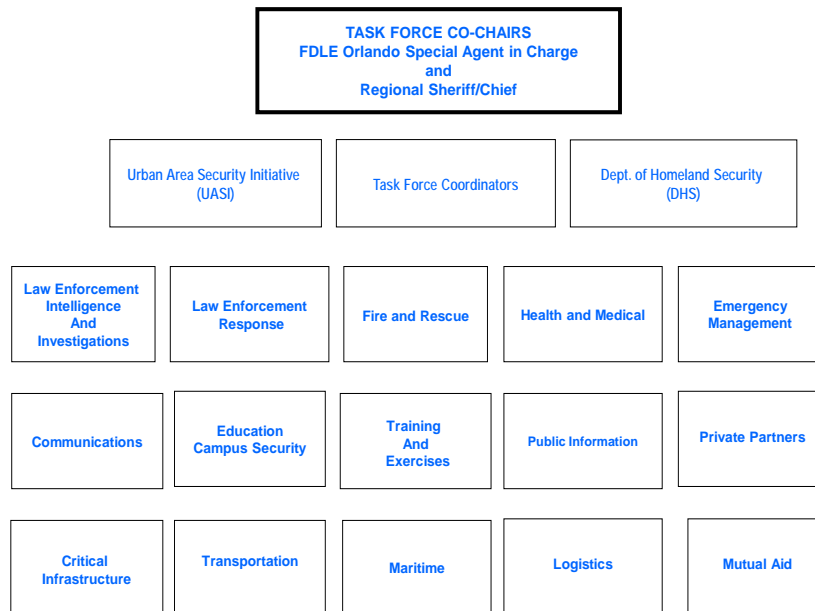
Crisis Prevention	Consequence Response
Intelligence Gathering and Sharing	Liaison and Support to Incident Command
Assess Equipment Needs	Facilitate and Coordinate Regional Asset Utilization
Investigations Related to Threats and Future Attacks	Investigations Related to Current Attacks
Planning	Planning
Critical Infrastructure/Key Resource Assessments/Hardening	Critical Infrastructure/Key Resources Protection
Port/Border Security	Recovery
Facilitate Training and Exercise	Process Review and Improvement

Organizational Structure

The CFRDSTF is headed by 2 lead co-chairs, one of whom is a Sheriff/Chief and the other is the FDLE Regional Special Agent in Charge (SAC). Within the task force are sub-committee co-chairs representing specific disciplines who are appointed congruently by the head co-chairs. (Figure 1)

- The core of the CFRDSTF will be composed of members from Law Enforcement, Fire and Rescue/EMS, Health and Medical, Emergency Management, Education, Communications, Critical Infrastructure, and Private Partners; and may include other groups as necessary to meet its mission.
- The CFRDSTF will endeavor to fulfill the functions of regional coordination, planning and support based on guidance and direction received from the Domestic Security Oversight Council and the designated lead State agencies for prevention and response activities.
- The CFRDSTF subcommittees will be chaired by a member representing that discipline as approved and/or appointed by the task force co-chairs;
- The CFRDSTF will have representation as appropriate and will participate in all aspects of the State's Domestic Security Coordination Group.
- The CFRDSTF Planner shall assist in strengthening regional collaboration and information sharing by providing planning expertise to all disciplines and by functioning as a critical link between the CFRDSTF and the State.

Figure 1



Organizational Responsibilities

Policies and Guiding Principles:

In the event of an incident, the Task Force will facilitate response assistance in the most efficient manner possible. This requires an ongoing preparedness and management effort by the CFRDSTF to ensure this mission statement's intent is met. To achieve this end, the CFRDSTF shall be governed by the following policies and guiding principles; Chapter 252 (Emergency Management) and Chapter 943, Section .0312 (Law Enforcement/Regional Domestic Security Task Force, and the NIMS.

The CFRDSTF will operate under three principal conditions: prevention of a terror attack, response to a terror attack, and such other approved objectives that are reasonably related to the goals of enhancing the State's domestic security.

Preventive actions are carried out day to day without the issuance of an executive order, including conducting preparedness actions for credible threats. Response actions are undertaken after a terrorist incident has occurred that causes a Governor's Executive Order to be issued.

The table below illustrates principal areas for these conditions in preparation to prevent an attack and in preparation to respond.

Prevention Activities

a) Intelligence and Information Sharing:

Intelligence is shared as appropriate to the specific situation. The sharing of certain types of intelligence can be limited due to requirements of federal classification levels. The CFRDSTF head co-chairs determine what regional intelligence is shared.

Intelligence and investigative information may be received in a variety of ways including DHS Bulletins, CFIX Briefs, FBI/JTTF Briefs and Suspicious Activity Reports (SARS). Local agencies that encounter potential domestic security related information and/or intelligence should share that information with their agency's Homeland Security Coordinator who follows-up with a member of the CFRDSTF Intelligence and Investigative Sub-Committee and/or CFIX.

Intelligence is managed by CFIX, the JTTF, and the Florida Fusion Center. CFIX also serves the region as a clearinghouse for intelligence and investigative information.

CFIX, the JTTF, and the web-based Homeland Security Information Network (HSIN) should be utilized to post and share intelligence bulletins and updates. This and investigative information are entered into the InSite domestic security database that is used statewide.

b) Investigations:

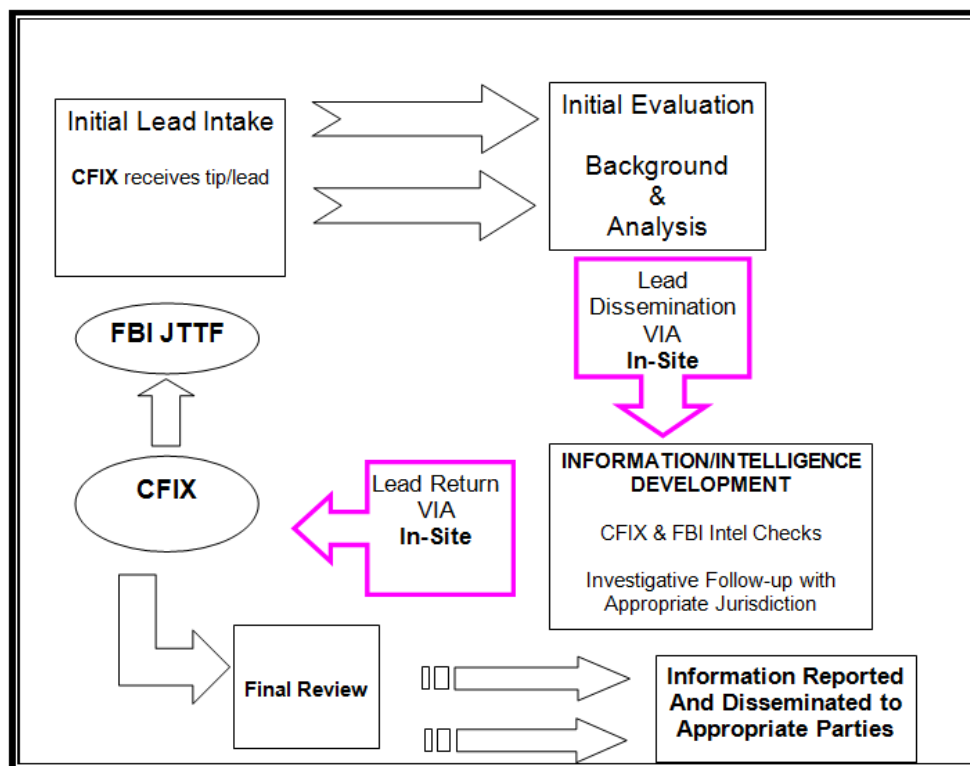
For the purposes of these guidelines, the presumption of criminal activity is determined by the responding agency based on training, experience and the facts as they are known at the time. If in the doubt, the first responding agency should treat the incident scene as a crime scene and follow established protocols based on this assumption. Circumstances will dictate further notification of state and/or federal agencies.

An agency responding first to a suspected domestic security incident should immediately notify their agency [Dispatch] Communications Center, County Warning Point, and/or Emergency Management Director of the incident.

The Intelligence and Investigations sub-committee of the CFRDSTF works closely with the Federal Bureau of Investigation Joint Terrorism Task Force (FBI/JTTF) as well as city and county homeland security intelligence/investigative entities. Investigative activities initiated in response to escalation of the National Threat Level or an actual terrorist event, occur in coordination with the FBI/JTTF. (Figure 2)

Figure 2

CFIX Lead Processing Chart



c) Fusion Center (CFIX)

This information details the expected role of the Central Florida Intelligence eXchange (CFIX) will play in the event of a domestic security incident in Region 5.

The CFIX will activate to the level needed depending on the nature and impact of the incident. The purpose of the activation will be to provide analytical and intelligence support to the region, state and nation.

- **Emergency Operations Center Participation:** A CFIX Analyst will be assigned to a designated Emergency Operations Center (EOC) to insure that two way communications is established and that information flows into the EOC and to CFIX. CFIX will support regional, state, and national partners by posting and sharing pertinent information on established forums.
- **CFIX Staffing:** CFIX leadership will immediately establish a staffing plan to support the mission. CFIX normally operates from 0800 – 1700 hours, Monday through Friday. This coverage will be augmented to the level deemed necessary, to include 24/7 coverage during significant domestic security events. CFIX will have a sufficient amount of personnel available to monitor local events through social media, post events on designated sites and provide administrative support to include tip intake and documentation of tips. Outreach to other regional or state analysts may occur if staffing becomes an issue. Virtual analysts will be called upon to support the mission as needed.
- **Analytical and Intelligence Support:** CFIX is equipped with significant analytical databases and tools to enhance intelligence gathering and sharing during an event.
- **Social Networking Monitoring Tools** – CFIX Analyst(s) will monitor social networking sites to increase awareness of significant activities associated with the event and to glean and share possible threat information.
- **Dashboard for EOC/Regional Partners** – CFIX will assist in the establishment of a VueTOO Dashboard to allow regional partners visual access to critical information for real-time intercommunication.
- **HSIN Connect** – CFIX will establish and/or participate in established HSIN Connect SitAware sites. CFIX will monitor and post significant information for regional, state and national partners. HSIN Connect accessibility is available to anyone who has an active HSIN account.
- **FFCN SharePoint Website** – CFIX will post alerts and situation updates on FFCN SharePoint Website.

- **Situational Reports** – CFIX will provide situational reports and updates as needed. The reports will be posted on the FFCN Website, the HSIN Connect SitAware Site(s) and disseminated via e-mail as needed.
- **Tip Intake** – CFIX will assist in supporting the call center (tip intake and documentation) as needed.

Sub-Committee Specific Duties and Responsibilities

In addition to meeting regularly as part of the CFRDSTF body; each sub-committee may meet as an individual group as deemed necessary to help accomplish duties and responsibilities including, but not limited to:

Law Enforcement

(a) Intelligence

- Identifying information/intelligence pertinent to terrorism activities; Support regional fusion center info/intel sharing protocols as the situation allows based upon the security levels.

(b) Investigations

- Supporting the region's Joint Terrorism Task Force; Supporting regional prevention and response operations.

(c) Response

- Identifying and supporting the need for specific equipment and training for regionally recognized law enforcement response teams based on documented gaps in training or response to actual incidents;
- Maintaining a record of law enforcement and intelligence asset capability, capacity and training;
- Establishing and maintaining continued contact with law enforcement agencies within the region for the continued verification of needs;
- Tracking the mobilization and deployment of the recognized specialty teams when activated.

Fire and Rescue

- Acting as the CFRDSTF liaison to the fire agencies and specialty teams within the region, to include teams not funded by DHS grants;
- Assisting in planning, response and recovery of incidents that may involve the CFRDSTF;
- Facilitating requests for fire, search and rescue, EMS (medic units) and hazardous materials unit resources through the Florida Fire Chiefs Association State Emergency Response Plan (SERP), via direct liaison with the SERP representative;
- Planning and assist in conducting training and exercises.

Health and Medical

- Through the Central Florida Disaster Medical Coalition (CFDMC), develop and promote healthcare emergency preparedness and response capabilities within the region;
- Facilitate the timely sharing of information on plans, trainings, exercises, resources and other information of relative to regional preparedness;

- Build and maintaining an inventory of regional medical response equipment and capabilities;
- Maintaining formal deployment standard operating guidelines;
- Providing public health and healthcare subject matter expertise to support CFRDSTF Operations.

Emergency Management

- Maintaining a liaison with all city, county, private, non-profit, and special district agencies for the purpose of coordinating needed services through the County Emergency Operations Center;
- Providing disaster management best practices in mitigation, preparedness, response and recovery issues;
- Assisting in the development of response and recovery planning efforts that are consistent with other local, State and Federal planning efforts
- Assisting in the revision of local terrorism response plans;
- Assisting agencies with vulnerability assessments;
- Maintaining a liaison with the Regional Planning Councils and the Local Emergency Planning Committee;
- Maintaining current regional inventory of emergency management assets focusing efforts on capability, capacity, and training;
- Coordinating requests for all State and Federal resources to support incident objectives once local resources are depleted;
- Documenting the County's hazard threat profile as required by State Rule 27P-22.005 and Federal Disaster Mitigation Act of 2000 (DMA 2000);
- Coordinating emergency management and homeland security preparedness activities to include the development of a Multi-Year Training and Exercise Plan for all hazards;
- Coordinating additional assistance and serving as a link with the impacted cities or agency EOCs when activated;
- Facilitating the development of Memorandum of Understandings with private, non-profit and faith-based organizations for disaster response and recovery support.

Communications

- Providing planning, decision making, and terrorism response assistance on communications;
- Serving as regional coordinator with all response agencies to maintain the Tactical Communications Plan;

- Developing and maintaining regional protocols and updating lists of communications frequencies and procedures for the region;
- Assisting in development of regional training and exercises;
- Maintaining current inventory of regional communications assets focusing efforts on capability, capacity, and training;
- Coordination of the deployment and/or the operation of communications resources for use by all public safety responders.

Campus Security (Education)

- Coordinating security plans and procedures with school districts, universities, community colleges and vocational facilities;
- Assisting in conducting vulnerability assessments in cooperation with their RDSTF partners to supply options for target hardening considerations;
- Keeping the CFRDSTF apprised of school district response and prevention planning;
- Interacting with and brief affected superintendent(s) and/or designee(s) using ICS protocols, upon County or State EOC activation pursuant to an incident or event. Determine designated Point of Contact (POC) for school district leadership and establish communications with the POC and representatives within the County EOC. Mission tasking requests and assignments would follow established protocols;
- Determining designated Point of Contact (POC) for school district leadership and establishing communications with the POC and representatives within the County EOC; Mission tasking requests and assignments would follow established protocols.

Training and Exercise

- Providing timely notice on regional training and exercise preparedness activities;
- Articulating ways to leverage training and exercise funding to best fulfill the training needs of regional entities, public and private;
- Supporting the collection and sharing of regional preparedness After Action Reports;
- Supporting the state's annual Multi-Year Training and Exercise Program (MYTEP) process by communicating and coordinating with other sub-committees to help in identifying needed regional preparedness training based on after acting reporting documenting gaps;

- Sharing relative training and exercise opportunities with the region.

Public Information

- Assisting as needed with the establishment of a Joint Information System (JIS) or Joint Information Center (JIC) in compliance with current guidance;
- Assisting with outreach supporting official public awareness campaigns such as “See Something, Say Something” and other appropriate messaging.

Private Partners

- Supporting the information sharing process amongst partners;
- Participating in strategic domestic security activities (planning; exercises);
- Supporting the ICS concepts and practices.

Critical Infrastructure

- Identifying and maintaining a network of regional critical infrastructure partners;
- Identifying and promoting strategies to build critical infrastructure resilience;
- Coordinating and/or conducting vulnerability assessments on regional assets through a consistent methodology;
- Promoting and information sharing environment between critical infrastructure stakeholders.

Transportation

- Strategizing to manage physical and cyber security risks to regional transportation modes through best practices;
- Actively promote and participate in mission-essential information sharing across sectors/jurisdictions, and disciplines, as well as between public and private stakeholders;
- Supporting and encourage stakeholders to conduct vulnerability assessments;
- Participating in regional quarterly Transportation Multi-Model Meetings coordinated by the Transportation Security Administration (TSA) and the regional fusion center.

Maritime

- Identifying and supporting practices to improve public health and safety in the maritime industry;
- Supporting transportation guidance on commerce, military, and for pleasure maritime passages;

- Participating in regional quarterly Transportation Multi-Model Meetings coordinated by the Transportation Security Administration (TSA) and the regional fusion center.

Logistics

- Providing feasible support to emergency operations that may require helping to acquire, transport, and/or distribute goods as part of recovery efforts (requests may come from various sources);

Mutual Aid

- Representing home agencies as Mutual Aid liaison to the CFDSTF in counterterrorism strategic planning; supporting the Florida Mutual Aid Plan, and maintaining awareness of the ICS structure.

SECTION II – RESPONSE

Requests

When an Incident Commander determines the need for additional resources, the Incident Commander or designee, will follow their jurisdiction's or agency's protocol for requesting external resources through their appropriate County EOC, and the County will attempt to fill the resource needs from within the county.

When resource requirements exceed the capability of the affected county, a request will be made for additional resources through the State Emergency Operations Center (SEOC) in conjunction with the State Comprehensive Emergency Management Plan (SCEMP).

Notification

The FDLE Planner maintains a current list of the CFRDSTF co-chairs and special team members. **The Collabria (ReadyOp)** notification system will be utilized to deliver secure, incident-related messaging and notifications to the appropriate members of the Task Force at the direction of the Lead Co-Chairs or Designee. **The Collabria (ReadyOp)** notification system should be tested regularly for operational readiness.

Activation

Due to the nature of a terrorist incident and the primary goal to protect lives and property, the deployment of a special team may be executed in advance of specific coordination with the State Emergency Operations Center (SEOC); however as soon as practical, the appropriate notification to the SEOC will occur. It is also imperative that the Emergency Manager in the jurisdiction requesting assets as well as the Emergency Manager in the jurisdiction receiving assets be notified of the actions being taken.

Deployment

The CFRDSTF has special teams that may be called upon to respond and assist in a domestic security incident. The special response team members have received technical equipment and training to supplement existing regional resources and may be called upon to respond outside their region as deemed necessary. These special teams may be agency based or composite teams and may receive deployment orders by other means; however, all responding team leaders should coordinate with the Incident Commander (IC) or designee in the requesting jurisdiction following to be briefed on the Mission. Some of the CFRDSTF special resources are not teams, but equipment that will arrive with a driver, but not an operator. The receiving jurisdiction should be prepared to receive and provide operators for the equipment.

The concepts governing deployment of special response teams and/or other assets include the following:

- Defining the deployment time frame;
- Ensuring that all resources deployed are adequately documented and tracked within each affected task force region;
- Requiring that teams arriving on scene have complete and appropriate personal protective equipment, as well as other necessary equipment as required by the type of incident, and follow safety procedures enacted by the local incident or unified command structure.

Unless specified otherwise, the standard deployment of CFRDSTF resources to the affected jurisdiction shall be within two (2) hours of receiving the official Mission assignment.

The CFRDSTF will also determine a location to facilitate resource mobilization and deployment. The affected jurisdiction's County EOC will identify the preferred location for staging assets. Slow onset, jurisdiction wide incidents may require an alternate or additional location.

When a CFRDSTF Response Team is deployed, the respective liaison will assure that the team supervisor (leader) maintains the following information until deployment completion:

- Appropriate ICS forms and situation report forms (including personnel accountability forms and passports)
- Contact lists
- Equipment/supplies inventory lists
- Expense/activity forms

Logistical Support

The CFRDSTF must also determine if the affected jurisdiction can maintain the logistical support and service needs of the activated resources. This information generally can be obtained from the local Emergency Operations Center. Factors to consider in this decision making process are:

- Length of time the teams are expected to be activated;
- Location of incident (i.e., can teams return home each day);
- Number of teams sent to affected jurisdiction;
- Severity of the incident and size of area affected;
- Status of the support infrastructure in the affected jurisdiction;
- Size of the deployment

The response to these questions will determine if the teams need to be self-contained or if the affected jurisdiction can maintain the logistical support necessary. If logistical support is needed, the CFRDSTF coordinator will appoint a *liaison* to serve as a link between the local EOC and the State EOC to facilitate resource needs.

The types of logistical support needed to sustain activated Regional Domestic Security Response Teams should reflect the following:

- **Transportation to and from the affected jurisdiction:**
 - (a) Staging areas, within and outside the affected areas
 - (b) Overnight storage of vehicles
 - (c) Maps and directions of disaster scene
 - (d) Emergency towing and repairs
 - (e) Designate fuel, oil, water facilities
- **Food supplies and preparation:**
 - (a) Self-contained mobile food preparation units
 - (b) Personnel to prepare/distribute meals
 - (c) Sanitation and cleanup
 - (d) Food supplies/utensils
- **Lodging and rehabilitation areas:**
 - (a) Secure and suitable living quarters
 - (b) Decontamination needs
 - (c) Environmental considerations (rain, sun/heat, insects)
 - (d) Bedding
 - (e) Transportation to and from living quarters
 - (f) Parking and security of vehicles/equipment
 - (g) Electricity/generator power
 - (h) Water and sanitary facilities

Communications

Communications Cache to be deployed as needed and interoperable communications established for inside and outside the affected area as needed.

Documentation

The request and deployment of all assets will be documented in the SEOC tracking system and issued a Tracking Number authorizing the CFRDSTF to engage in support activities. The status of regional resources should also be documented in a regionally designated emergency management system and shared with all county EOCs.

Agencies/entities hosting and/or utilizing regional domestic security special assets will maintain current and detailed records regarding the precise location, operational readiness, and deployment records of those assets, including financial records documenting operating costs.

Demobilization

CFRDSTF assets that were activated in response to an event will participate in the demobilization plans or protocols of the Incident Commander they assisted. In addition, all team leaders should conduct a timely assessment of the CFRDSTF resources utilized for the incident and documented what is needed to return the resource to a state of readiness.

At the conclusion of activation, The CFRDSTF lead co-chairs may facilitate critical incident stress debriefing for all responding personnel and request some form of an After Action Report to evaluate response and determine the effectiveness of the deployment.

SECTION III – APPENDICES

Appendix A Definitions

Critical Infrastructure/Key Resources (CIKR): Critical infrastructure includes those assets, systems, networks, and functions—physical or virtual—so vital to the United States that their incapacitation or destruction would have a debilitating impact on security, national economic security, public health or safety, or any combination of those matters. Key resources are publicly or privately controlled resources essential to minimal operation of the economy and the government.

Domestic Security Coordinating Group (DSCG): DSCG is a statewide entity made up of representatives and subject matter experts from the RDSTFs, designated Urban Areas, and other key agency liaisons that focuses on domestic security preparedness.

Domestic Security Coordinating Group Executive Board (DSCG EB): DSCG EB is made up of Executive Level representatives identified from the DSCG members.

Domestic Security Focus Group (DSFG): The DSFG is comprised of subject matter experts from the RDSTFs, designated Urban Areas, and other key agency liaisons that come together to address domestic security issues surfaced by the RDSTFs, or the Domestic Security Oversight Council on the state level.

Domestic Security Oversight Council (DSOC): The DSOC is the executive policy advisory group chaired by the Commissioner of FDLE, with the Director of Emergency Management serving as the Vice-Chair. The DSOC is comprised of heads of state agencies that have a critical role in Florida's domestic security.

Domestic Security Strategic Plan (DSSP): The DSOC approved plan that guides the state's efforts to strengthen our coordinated capability to prepare, prevent, protect, respond and recover from all hazards through interdisciplinary and interagency consensus and commitment to build and rely on a strong regional collaboration.

Epidemiology: The branch of medicine that deals with the study of the causes, distribution, and control of disease in populations.

Executive Order: Statutorily authorized (s. 14.021, F.S.) action by the Governor to promulgate and enforce emergency rules and regulations to protect the public welfare, persons, or property during an emergency. Executive Orders are limited in scope and duration with a natural expiration date if not renewed by the Governor. Such orders may be extended repeatedly, but only for the limited purpose and scope of response to the specific emergency.

Florida Comprehensive Emergency Management Plan (FCEMP): The documentation of a planning process required by Chapter 252, F.S., at the state and county level to establish policies and procedures needed to prepare for, respond to, recover from, and mitigate the impacts of all types of natural, technological, and criminal/hostile disasters.

Fusion Center: Fusion centers serve as the focal points within the state and local environment for the receipt, analysis, gathering, and sharing of threat-related information and have additional responsibilities related to the coordination of critical operational capabilities across the statewide fusion process with other recognized fusion centers. The Florida Fusion Center is the Governor designated fusion center for Florida. Its mission is to protect the citizens, visitors, resources and critical infrastructure of Florida by enhancing information sharing, intelligence capabilities and preparedness operations for all local, State and Federal agencies in accordance with Florida's Domestic Security Strategy.

Incident Command System (ICS): A management system designed to enable effective and efficient [domestic] incident management by integrating a combination of facilities, equipment, personnel, procedures, and communications operating within a common organizational structure. ICS is normally structured to facilitate activities in five major functional areas: command, operations, planning, logistics, Intelligence & Investigations, finance and administration. It is a fundamental form of management, with the purpose of enabling incident managers to identify the key concerns associated with the incident—often under urgent conditions—without sacrificing attention to any component of the command system.

Information (Investigative): Information obtained from a variety of sources public, governmental, confidential, etc. The information may be utilized to further an investigation.

Intelligence: The product of systematic gathering, evaluation, and synthesis of raw data on individuals or activities suspected of being, or known to be, criminal in nature. Intelligence is information that has been analyzed to determine its meaning and relevance. Information is compiled, analyzed, and/or disseminated in an effort to anticipate, prevent, or monitor criminal activity.

National Incident Management System (NIMS): The provides a systematic, proactive approach to guide departments and agencies at all levels of government, nongovernmental organizations, and the private sector to work seamlessly to prevent, protect against, respond to, recover from, and mitigate the effects of incidents, regardless of cause, size, location, or complexity, in order to reduce the loss of life and property and harm to the environment.

National Response Framework (NRF): A guide to how the Nation conducts all-hazards response. It is built upon scalable, flexible, and adaptable coordinating structures to align key roles and responsibilities across the Nation, linking all levels of government, nongovernmental organizations, and the private sector. It is intended to capture specific authorities and best practices for managing incidents that range from the serious but purely local, to large-scale terrorist attacks or catastrophic natural disasters.

Regional Domestic Security Task Force (RDSTF): Task forces are created by statute (s. 943.0312, F.S.) in each of the seven FDLE districts to assist the department in developing and implementing a statewide strategy to address preparedness, prevention, response and recovery efforts; to provide advice, and to provide support in performance of domestic security functions.

Statewide Mutual Aid Agreement: These agreements provide reciprocal emergency aid and assistance during an emergency or disaster. They can increase available resources and improve response and recovery efforts. The Statewide Mutual Aid Agreement encourages the requesting county or political sub-division to submit a written request for mutual aid through the Division of Emergency Management.

Terrorism: (s. 775.30, F.S.) As used in the Florida Criminal Code, the term “terrorism” means an activity that:

- (1) (a) Involves a violent act or an act dangerous to human life which is a violation of the criminal laws of this state or of the United States; or
(b) Involves a violation of s. [815.06](#), F.S.; and
- (2) Is intended to:
 - (a) Intimidate, injure, or coerce a civilian population;
 - (b) Influence the policy of a government by intimidation or coercion; or
 - (c) Affect the conduct of government through destruction of property, assassination, murder, kidnapping, or aircraft piracy.

Unified Command: An Incident Command System (ICS) application used when more than one agency has incident jurisdiction or when incidents cross political jurisdictions. Agencies work together through the designated members of the UC, often the senior persons from agencies and/or disciplines participating in the UC, to establish a common set of objectives and strategies and a single Incident Action Plan.

For coordinating additional assistance and serving as a link with the impacted county or counties EOCs when activated, and for providing EOC Support Teams (Standing Incident Management Teams comprised of local emergency management personnel, or the State Incident Management Team) if requested by the impacted county or counties. If counties are unable to request, support teams may be tasked directly by order of State Command. Impacted counties make requests through the approved State Resource Management System and missions are then tasked by SERT.

Appendix B
Acronyms

CEMP – (Florida) Comprehensive Emergency Management Plan

CFIX – Center Florida Intelligence eXchange

CFRDSTF – Central Florida Region Domestic Security Task Force

DEM – [Florida] Division of Emergency Management

DHS – U. S. Department of Homeland Security

DSCG – Domestic Security Coordinating Group

DSCG EB - Domestic Security Coordinating Group Executive Board

DSFG - Domestic Security Focus Group

DSOC – Domestic Security Oversight Council

EMS – Emergency Medical Services

EOC – Emergency Operations Center

FBI – Federal Bureau of Investigation

FDLE – Florida Department of Law Enforcement

FEMORS – Florida Emergency Mortuary Operations Response Team

FG – Focus Group

FFCA – Florida Fire Chiefs Association

HSIN – Homeland Security Information Network

IMT – Incident Management Team

JIS/JIC - Joint Information System/Center

JTTF – Joint Terrorism Task Force

LTR – Light Technical Rescue

MAC – Multi Agency Coordination

MAC Group – Multi Agency Coordination Group

MAC SOG – Multi Agency Coordination Standard Operations Guide

MOU – Memorandum of Understanding

NIMS – National Incident Management System

NRF – National Response Framework

RDSTF – Regional Domestic Security Task Force

RMAT – Regional Medical Assistance Team

SARS – Suspicious Activity Reporting System

SART – State Agriculture Response Team

SCO – State Coordinating Officer

SEOC – State Emergency Operations Center

SERP – State Emergency Response Plan (Fire)

SERT – State Emergency Response Team

SOG – Standard Operations Guide

USAR – Urban Search and Rescue

WMD – Weapons of Mass Destruction

Appendix C

References

- Regional Domestic Security Task Force Standard Operations Guide (RDSTF SOG)
- Florida Statute 943.03101, Counter-Terrorism Coordination
- Florida CEMP (Comprehensive Emergency Management Plan)
- SERP (State Emergency Response Plan)
- DSSP (Domestic Security Strategic Plan)
- NRF (National Response Framework)
- NIPP (National Infrastructure Protection Plan)
- NIMS (National Incident Management System)
- Central Florida Disaster Medical Coalition Strategic Plan

SECTION III – APPENDICES

Appendix D

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9-14-21



Central Florida Regional Domestic Security Task Force



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Seminole County Sheriff's Office

Dennis Lemma, Sheriff
Lou Tomeo, Undersheriff

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UASI

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Tammy Miller, Orange SO

Task Force Coordinators

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Updated 4/27/2022

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<i>Additional Bomb (Unfunded)</i>	Lt. Kurt Schoeps	Volusia Co SO	386-561-7024	kschoeps@vcso.us
Aviation Team 1	Capt. Tony Minnis	Orange Co SO	407-832-4706	anthony.minnis@ocfl.net
Aviation Team 1	Lt. Silas Appleby	Orange Co SO	407-893-3600	silas.appleby@ocfl.net
Aviation Team 1	Sgt. Shawn McCook	Orange Co SO	407-254-6600/ 407-202-2554	Shawn.McCook@ocfl.net
Aviation Team 2	Chief Pilot Steve Farris	Seminole Co SO	407-341-9105	sfarris@seminolesheriff.org
Aviation Team 2	Capt. Mark Pergola	Seminole Co SO	407-402-0776	mpergola@seminolesheriff.org
Aviation Team 3	Capt. Richard Fortin	Volusia Co SO	386-736-5333 / 386-561-7654	rfortin@vcso.us
Aviation Team 3	Lt. Tom Tatum	Volusia Co SO	386-736-5333 / 386-547-5475	ttatum@vcso.us
<i>Aviation Additional (Unfunded)</i>	Chief Pilot. John Coppola	Brevard Co SO	321-403-1421	john.coppola@bcso.us

Region 5 Domestic Security Task Force SPECIAL RESPONSE TEAMS 4-4-22

WRT Coordinators	Capt. Herbert Frerking, FWC/	NE SOG Commander	386-434-5812/352-434-5812 cell	herbert.frerking@myfwc.com
	Lt. Jason Drinkwater	Brevard	321-750-1717	Jason.Drinkwater@bcso.us
Team I-Type I, II	Lt. Anthony Shank Volusia Co SO	Volusia	386-527-1911	Ashank@vcso.us
	Sgt. Richard Broxton, Orange Co SO	Orange	321-229-4948	Richard.Broxton@ocfl.net
Team 2 (Composite) Type III	Sgt. Jim Adams St. Lucie SO	Indian River, St. Lucie	772-359-3085	adamsj@stluciesheriff.com
Vessel Sea Hawk	Sgt. Bryan Lee	Cape Canaveral	321-795-4330	
Vessel Osprey		Ponce Inlet		

FIRE and RESCUE - Appendix G

Team(s)	Contact	Agency	Phone	E-Mail
Fire Teams-Coordinator	W. Aaron Rhodes	Orlando FD	407-246-4052/321-508-2079	william.rhodes@cityoforlando.net
Hazmat Regional Coordinator	Emanuel Washington, Jr.	Orlando Co FD HM5F	407-246-2342 / 407-832-1092	emanuel.washington@cityoforlando.net
Hazmat 1-Orange Co Fire	Garrett Wienckowski	Orange Co FD HM5E	407-352-4908 / 407-230-7405	garrett.wienckowski@ocfl.net
Hazmat 2-Orlando Fire	W. Aaron Rhodes	Orlando FD HM5F	407-246-4052/321-508-2079	william.rhodes@cityoforlando.net
Hazmat 3-Seminole Fire	Paul Sieferth	Seminole Co Fire HM5B	407-665-5691	pseiferth@seminolecountyfl.gov
<i>Additional Hazmat (Unfunded)</i>	Contact	Agency	Phone	E-mail
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Brevard Co Fire	Scott Jergenson	Brevard Co Fire HM5A	321- 505-9039	Scott.Jurgensen@brevardcounty.us
Brevard Co Fire	Scott Gold	Brevard Co Fire HM5A	321- 302-8416	Scott.Gold@brevardcounty.us
USAR Coordinator FLTF4	Garrett Wienckowski	Orange Co FD FLTF4	407-352-4908 / 407-230-7405	garrett.wienckowski@ocfl.net
Light Technical Fire & Rescue	Contact	Agency	Phone	E-mail
Lake Co	Jim Dickerson	Lake Co Fire LTR526 I/II	352-343-9458 / 352-267-6470	jdickerson@lakecountyfl.gov
Osceola Co	Jon Haskett	Osceola Co Fire LTR528 II	407-791-9639	Jon.Haskett@osceola.org
Osceola Co	Adam Seithel	Osceola Co Fire LTR528 II	407-301-0633	Adam.Seithel@osceola.org
Orange Co	Dan Hagedorn	Winter Park Fire LTR529 II	407-599-3651 / 321-436-8129	Dhagedorn@cityofwinterpark.org
Orange Co	Ryan Fischer	Winter Park Fire LTR529 II	407- 951-0592 / 321-695-7611	Rfischer@cityofwinterpark.org
Seminole Co	Ronnie McNeil	Sanford Fire LTR530 II	321-436-3617 / 407-688-5043	Ronnie.McNeil@sanfordfl.gov
Volusia Co	John Sabia	Deltona Fire LTR532 II	386-804-6054 / 386-575-6960	jsabia@deltonafl.gov
Lake Co	Bill Harison	Clermont Fire LTR540 II	352-551-8946 / 352-394-7662	dhyatt@clermontfl.org
Lake Co	David Ezell	Clermont Fire LTR540 II	407-793-2060 / 352-394-7663	Dezell@ClermontFl.Org
Martin Co	Rodney Robertson	Martin Co Fire LTR751 II	772-320-3192 / 772-285-7474	Rroberts@Martin.FI.US
St. Lucie Co (Reorganizing)	Brian Blizzard	St. Lucie Co	772-621-3400	bblizzard@slcfd.org

Region 5 Domestic Security Task Force SPECIAL RESPONSE TEAMS 4-4-22

HEALTH and MEDICAL (Includes Behavioral) Appendix G

Team(s)	Contact	Agency	Phone	E-Mail
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Central FL Disaster Medical C	Clint Sperber, RDSTF Co-Chair	Health Coalition	386-481-4345	clint.sperber@flhealth.gov
Central FL Disaster Medical C	Lynn Drawdy, Executive Director	Health Coalition	407-928-1288	lynn.drawdy@flhealth.gov

COMMUNICATIONS - Appendix E

Communications	Greg Holcomb-LEAD	Lake County Public Safety	352-223-8515	gholcomb@lakecountyfl.gov
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Communications	Lizzet Ruiz	Brevard Co EM	321-258-3521	lizzet.ruiz@brevardfl.gov
Communications	Rich Steiner	Orange Co Public Safety Comm	407-836-2810	richard.steiner@ocfl.net
Communications	Bruce Bonner	Osceola County	407-421-9494	bruce.bonner@osceola.org
Communications	Tommy Oliveras	Seminole Co EM	407-790-6255	toliveras@seminolecountyfl.gov
Communications EDICS/EDWARDS	Craig Montgomery	St. Lucie Co Public Safety	772-462-8100 after hours 772-465-5770	montgomeryc@stlucieco.org
Communications/MARCS	Brian Beechner, BC/Special Ops	Orange Co Fire	407-254-9006	Brian.beechner@ocfl.net
Communications/MARCS	Matthew Hinckle	Martin Co IT/Comm Services	772-463-3257	MHinckle@Martin.fl.us

OTHER TEAMS - Appendix G

Team(s)	Contact	Agency	Phone	E-Mail
Public Information	Matt Friedman	Lynx	407-254-6206 / 407-832-4193	mfriedman@golynx.com
Incident Management (IMT)	Richard Halquist, Co-Coordinator	Osceola Co EM	407-740-9016 / 407-908-9565	rhal4@osceola.org
Crisis Response Team	Christine Mouton	UCF Victim Services	407-823-1894	Christine.Mouton@ucf.edu
SART (Ag/DOACs)	LeiAnna Tucker	850-410-0920	850-251-2841	LeiAnna.Tucker@FreshFromFlorida.com

FLORIDA DOMESTIC SECURITY STRATEGIC PLAN 2021-2023



Approved by the Domestic Security Oversight Council on July 23, 2020.

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Florida Domestic Security Strategic Plan 2021-2023

VISION STATEMENT

A safe, secure, and resilient Florida.

MISSION STATEMENT

Partnering to strengthen Florida's capability to prepare, prevent, protect, mitigate, respond, and recover from domestic security incidents.



GOALS

- Goal 1. **PREPARE** for domestic security incidents and events.
- Goal 2. **PREVENT** and deter acts of terrorism.
- Goal 3. **PROTECT** our residents, visitors, and critical infrastructure against acts of terrorism.
- Goal 4. **MITIGATE** the impact of an incident to preserve life, property, and the environment.
- Goal 5. **RESPOND** utilizing NIMS framework in an immediate and coordinated manner focused on saving lives, stabilizing community life-lines, protecting property and the environment, and meeting basic human needs.
- Goal 6. **RECOVER** quickly and effectively following an incident.

GOAL 1: Prepare for domestic security related incidents and events.

Objective 1.1: Planning - Develop and maintain strategic, operational plans, policies and/or procedures to meet defined goals as outlined by the plan to prevent and preempt against current and emerging threats. Review annually.

Objective 1.2: Public Education & Awareness - Support the development, maintenance, and dissemination of coordinated, timely, reliable, and actionable information to prepare and educate the whole community as it relates to domestic security.

Objective 1.3: Operational Coordination - Mandate the use of the National Incident Management System (NIMS) for an event and/or incident.

Objective 1.4: Enhancing Capabilities - Identify and enhance capabilities through planning, training, equipping, and exercising.

GOAL 2: Prevent and deter acts of terrorism.

Objective 2.1: Information and Intelligence Sharing - Recognize, gather, analyze, and share terrorism information and intelligence with public and private partners incorporating the established fusion process.

Objective 2.2: Interdiction of Threats - Ensure collaboration with public and private partners to investigate and interdict actionable threats.

Objective 2.3: Identify Current and Emerging Threats - Monitor and analyze national and international trend patterns to identify current and emerging threats.

GOAL 3: Protect our residents, visitors and critical infrastructure against acts of terrorism.

Objective 3.1: Access Control and Identity Verification - Provide physical and virtual measures to control access to critical locations and systems.

Objective 3.2: Cyber Terrorism - Protect against the unauthorized access, control, release, exploitation of, or damage to electronic communications systems, data, and services.

Objective 3.3: Physical Protective Measures - Reduce risks by protecting borders, coastline, soft targets, and critical infrastructure facilities through appropriate physical security measures.

GOAL 4: Mitigate the impact of an incident to preserve life, property, and the environment.

Objective 4.1: Community Resilience - Promote resilience through education, participation, and informed decision making to assist communities to adapt, withstand, and recover from incidents.

Objective 4.2: Long-Term Vulnerability Reduction - Build and sustain systems, processes, policies, and procedures to reduce the severity and duration of adverse long-term consequences to improve resilience following incidents.

Objective 4.3: Risk and Resilience Assessment - Promote the use of risk assessments to improve the overall safety and security of the population and infrastructure to reduce recovery time.

GOAL 5: Respond utilizing NIMS framework in an immediate and coordinated manner focused on saving lives, stabilizing community life-lines, protecting property and the environment, and meeting basic human needs.

Objective 5.1: Evacuation - Implement plans or methods to evacuate and receive people and animals from affected areas.

Objective 5.2: Critical Incident Access - Ensure access for vital personnel, equipment, and services into and out of the affected areas.

Objective 5.3: Mass Search and Rescue Operations - Rapidly deploy search and rescue resources to save lives.

Objective 5.4: On-Scene Security and Protection - Provide a safe and secure environment within the affected area.

Objective 5.5: Operational Communications - Deploy interoperable communication platforms for public safety entities.

Objective 5.6: Public Messaging and Risk Communications - Ensure timely release of information to the public for situational awareness using available platforms.

Objective 5.7: Public and Private Services and Resources - Provide essential public and private services and resources to the affected communities.

Objective 5.8: Healthcare System Response - Support the delivery of healthcare and related functions during incidents.

Objective 5.9: Victim and Witness Management Services - Provide incident investigation resources and family reunification. Provide victim and witness services including counseling, body recovery, victim identification, and temporary mortuary services.

Objective 5.10: Chemical, Biological, Radiological, Nuclear, and Explosive materials (CBRNE) - Deploy appropriately typed response teams to CBRNE incidents.

Objective 5.11: Cyber Incident Response- Deploy a cyber disruption response team to investigate and mitigate the effect of, and assist in the recovery from cyber incidents.

GOAL 6: Recover quickly and effectively following an incident

Objective 6.1: Post Incident Recovery - Assist state and local efforts to return the community to pre-incident levels.

Appendix 1: Acronyms

AHCA	Agency for Health Care Administration
CI	Critical Infrastructure
DFS	Department of Financial Services
DOE	Department of Education
DOH	Department of Health
DOT	Department of Transportation
DSCG	Domestic Security Coordinating Group
DST	Department of State Technology
EM	Emergency Management
ESF	Emergency Support Function
FDACS	Florida Department of Agriculture and Consumer Services
FDEM	Florida Division of Emergency Management
FDLE	Florida Department of Law Enforcement
IT	Information Technology
JTTF	Joint Terrorism Task Force
NGO	Non-Governmental Organization
PRR	Planning, Response, and Recovery (focus group)
RDSTF	Regional Domestic Security Task Force
SFM	State Fire Marshal
SRT	Specialty Response Teams (focus group)
UASI	Urban Area Security Initiative

Appendix 2: Partner Responsibility

Objective	Responsible Partners
1.1	DSCG Focus Groups
	RDSTF
	State Partners
	UASI Partners
1.2	DSCG Focus Groups
	RDSTF
	Fusion Centers
1.3	DSCG Focus Groups
	RDSTF
	State Partners
	UASI Partners
	Local Partners
	Private Partners
2.1	Fusion Centers
	Intelligence Officers
	JTTF
	State Intelligence entities
	Local Intelligence entities
2.2	Law Enforcement
	Investigative agencies
	Fusion Centers
2.3	Fusion Centers
	Intelligence Partners
3.1	State Organizations/Stakeholders
	Local Organizations/Stakeholders
	Private Organizations/Stakeholders
3.2	System Owners
	DST
	Public/private IT professionals
	End users
3.3	Entity which owns/occupies the facility in need of protection
	State Entities
	Local Entities

	Private Entities
	Public Entities
	Law Enforcement
4.1	Local (and tribal) partners; both public and private
	The whole community
4.2	FDEM
	DOH
	Law Enforcement
	Fire Rescue
	Local EM
	PRR Focus Group
	Cyber Terrorism Focus Group
	CI/Education Focus Group
4.3	FDLE
	DOE
	RDSTF
	UASI
	CI/Education Focus Group
	Public and Private Stakeholders
5.1	FDEM
	FDACS
	Florida Highway Patrol
	Local EM
	Local Law Enforcement
5.2	FDEM
	DOT
	ESF-16
5.3	SRT Focus Group
	DFS/SFM
5.4	All First Responders
5.5	Communications Focus Group
	RDSTF
	DMS
	ESF-2
	Local Agencies
5.6	FDLE

	DOH
	Local Law Enforcement
	Local EM
5.7	FDEM
	DOH
	Local EM
	Public and Private Stakeholders
5.8	DOH
	AHCA
	Health Care Coalitions
	Public and Private Health Care Providers
5.9	FDLE
	FDEM
	DOH
	DOE
	Law Enforcement
	First Responders
	NGO's
	Public and Private Stakeholders
	PRR Focus Group
5.10	RDSTF
	SRT Focus Group
	FDEM
	DFS/SFM
5.11	Cyber Terrorism Focus Group
	FDEM
	DMS
	FDLE
	Office of the Attorney General
6.1	FDEM
	FDLE
	DOH
	State and Local Law Enforcement
	Local EM
	PRR Focus Group
	Public and Private Stakeholders
	The whole community